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FAREHAM BOROUGH COUNCIL

AGENDA FOR THE EXECUTIVE

Date: Monday, 2 November 2015

Time: 6:00 pm

Venue: Collingwood Room - Civic Offices

Executive Members:

Councillor S D T Woodward, Policy and Resources (Executive Leader) Councillor T M Cartwright, MBE, Public Protection (Deputy Executive Leader) Councillor Miss S M Bell, Leisure and Community Councillor K D Evans, Planning and Development Councillor Miss T G Harper, Streetscene Councillor Mrs K Mandry, Health and Housing



1. Apologies for Absence

2. Minutes (Pages 1 - 6)

To confirm as a correct record the minutes of the meeting of Executive held on 12 October 2015.

3. Executive Leader's Announcements

4. Declarations of Interest

To receive any declarations of interest from members in accordance with Standing Orders and the Council's Code of Conduct.

5. Petitions

6. Deputations

To receive any deputations, of which notice has been lodged.

7. References from Other Committees

To receive any reference from the committees or panels held.

Matters for Decision in Public

Note: Where an urgent item of business is raised in accordance with Part 3 of the Constitution, it will be considered with the relevant service decisions as appropriate.

8. Public Protection

Key Decision

(1) Dog Fouling Strategy and Public Space Protection Order Consultation (Pages 7 - 20)

A report by the Director of Operations.

(2) Review of Hackney Carriage Fares (Pages 21 - 28)

A report by the Head of Environmental Health.

9. Policy and Resources

Non-Key Decision

(1) Vannes/Fareham Twinning Sculpture (Pages 29 - 36)

A report by the Director of Finance and Resources.

P GRIMWOOD Chief Executive Officer

www.fareham.gov.uk 23 October 2015 For further information please contact: Democratic Services, Civic Offices, Fareham, PO16 7AZ Tel: 01329 236100 <u>democraticservices@fareham.gov.uk</u>

Agenda Item 2

FAREHAM BOROUGH COUNCIL

Minutes of the Executive

(to be confirmed at the next meeting)

Date: Monday, 12 October 2015

Venue: Collingwood Room - Civic Offices

Present:

S D T Woodward, Policy and Resources (Executive Leader) T M Cartwright, MBE, Public Protection (Deputy Executive Leader) Miss S M Bell, Leisure and Community K D Evans, Planning and Development Miss T G Harper, Streetscene Mrs K Mandry, Health and Housing

Also in attendance:

B Bayford, Chairman of Health and Housing Policy Development Review Panel Mrs M E Ellerton, Chairman of Public Protection Policy Development and Review Panel

Mrs C L A Hockley, Chairman of Leisure and Community Policy Development Review Panel

L Keeble, Chairman of Streetscene

T G Knight, Chairman of Audit and Governance Committee; for items 8(1) and 10(3)

A Mandry, Chairman of Planning and Development Policy Development and Review Panel; for items 8(1) and 10(3)

D C S Swanbrow, Chairman of Scrutiny Board

P J Davies, for item 8(1)

R H Price, JP, for items 8(1), 10(4) and 10(6)

C J Wood, for items 8(1), 9(1), 10(1), 10(3) and 10(6)



1. APOLOGIES FOR ABSENCE

There were no apologies given for this meeting.

2. MINUTES

RESOLVED that the minutes of the meeting of the Executive held on 7 September 2015 be confirmed and signed as correct record.

3. EXECUTIVE LEADER'S ANNOUNCEMENTS

Syrian Refugees

The Executive Leader reminded Members that the Prime Minister had recently announced that the UK will help to resettle 20,000 Syrian refugees by 2020. This will be undertaken as part of the existing UK resettlement scheme known as Gateway. A number of local authorities collaborate with the Gateway scheme on an ongoing basis and it is expected that a large proportion of Syrian refugees will be accommodated through this scheme. However, given the numbers involved, the Government has invited other local authorities to consider whether they have any spare capacity and wish to participate on a voluntary basis.

The Executive Leader confirmed that Fareham Borough Council's approach is to work in collaboration with Hampshire County Council. The resettlement of vulnerable people will inevitably have a big impact on Social Services, Health and Education, so it is important that any numbers are coordinated at a County level. If the County Council feels that it has the capacity to offer education and welfare support within the Borough of Fareham then they will contact us to establish whether we could assist with housing, as we are the housing authority. When and if that happens, we will review our options. Given the shortage of Council accommodation, and the scale of Fareham's housing waiting list, the most likely solution would be for Fareham Borough Council to work with private landlords and in any event, the Executive Leader gave his assurance that the Council stands ready to do its duty.

Farewell

The Executive Leader noted that the Director of Community, Martyn George, has made a request for voluntary redundancy which is under consideration and that therefore this is likely to be his last attendance of a meeting of the Executive. The Executive Leader wished to place on record his thanks to Martyn and the great respect for the work he has done for the Council over many years. The Executive wished Martyn the very best of luck for his future endeavours.

4. DECLARATIONS OF INTEREST

Councillor C J Wood declared a Non-Pecuniary Personal Interest when he addressed the Executive on item 10(3): Vision for Daedalus – Formal Adoption, due to the close proximity of his parents' property to the Daedalus site.

5. PETITIONS

There were no petitions submitted at this meeting.

6. **DEPUTATIONS**

The Executive received a deputation from Ann Mellor in relation to item 10(6) - Vannes Twinning 50^{th} Anniversary.

The Executive Leader agreed to bring this item for consideration forward on the agenda.

7. REFERENCES FROM OTHER COMMITTEES

Public Protection PDR Panel: 28 July 2015

Minute 8 – Biennial Review of Parking Enforcement Policy The Panel considered a report by the Director of Environmental Services on the biennial review of the Parking Enforcement Policy.

It was AGREED that the revised Parking Enforcement Policy, as shown in Appendix A to the report, be recommended to the Executive for approval.

A report on this matter is considered at item 9(1).

Scrutiny Board: 23 September 2015

Minute 8 – Review of draft Medium Term Financial Strategy The Board considered a report by the Director of Finance and Resources on the Review of the Draft Medium Term Finance Strategy. It was AGREED that the report be noted.

A report on this matter is considered at item 10(1).

8. STREETSCENE

(1) Bus Shelters - Request for Capital Funding

At the invitation of the Executive Leader, Councillors A Mandry, C J Wood, R H Price, JP, P J Davies and T G Knight addressed the Executive on this item.

RESOLVED that the Executive agrees:

- (a) that option C, as set out in paragraph 21 of the report be approved, for bus shelter provision and that this be implemented from July 2016 with the relevant capital and revenue funding budgets;
- (b) that officers proceed to carry out the necessary procurement programme to seek tenders from interested parties to implement option C and to report back to a future Executive meeting.

9. PUBLIC PROTECTION

(1) Biennial Review of Parking Enforcement Policy

At the invitation of the Executive Leader Councillor C J Wood addressed the Executive on this item.

The comments of the Public Protection Policy Development and Review Panel were taken into account (see minute 7).

RESOLVED that the Executive approves the updated Fareham Parking Enforcement Policy, as detailed in Appendix A to the report.

10. POLICY AND RESOURCES

(1) Medium Term Finance Strategy

At the invitation of the Executive Leader Councillor C J Wood addressed the Executive on this item.

The comments of the Scrutiny Board were taken into account (see minute 7).

RESOLVED that the Executive agrees:

- (a) the Council's finance strategy and the budget guidelines for 2016/17, as set out in the finance strategy document attached to this report; and
- (b) to submit the updated Pay Policy, annexed to the Medium Term Finance Strategy, to the Council for approval and appended to these minutes.
- (2) Purchase of Land at 357 Gosport Road

RESOLVED that the Executive approves the terms agreed with Hampshire County Council for the acquisition of the land 335 -357 Gosport Road, Fareham, as shown in the confidential Appendix A attached to the report.

(3) Vision for Daedalus - Formal Adoption

At the invitation of the Executive Leader Councillors A Mandry, C J Wood, and T G Knight addressed the Executive on this item.

Councillor C J Wood declared a Non-Pecuniary Personal Interest when he addressed the Executive on this item due to the close proximity of his parents' property to the Daedalus site.

The Executive Leader noted that comments from the aviation community had been referenced in the report but that the specific comments were omitted from the appendix containing consultation responses. The points raised included:

- General support expressed for the Council's vision for Daedalus
- The need for a viable financial model for long term sustainability of the site
- Airfield infrastructure considerations:
 - The future use of 17/35
 - Easy access across site
 - Use of the grass runway
 - Navigation aids

• Willingness of tenants to engage in dialogue with the Council

In response to the issue raised about the formatting and cropping of the consultation comments at appendix B of the report, the Executive Leader confirmed that a complete set of consultation responses would be appended to these minutes.

RESOLVED that the Executive:

- (a) formally adopts the Vision for Daedalus, as set out in Appendix A to the report;
- (b) agrees the proposed Governance arrangements for the Delivery of Daedalus, as shown in Appendix C to the report;
- delegates authority to the Director of Finance and Resources to agree Heads of Terms for the disposal of plots as described in Appendix C to the report; and
- (d) approves the Communications Strategy for Daedalus as set out in Appendix D to the report.
- (4) Lease of Part of Floor 2 of the Civic Offices to Hampshire Constabulary and Ancillary works

At the invitation of the Executive Leader Councillor R H Price, JP addressed the Executive on this item.

RESOLVED that the Executive:

- (a) approves the heads of terms provisionally agreed with Hampshire Constabulary; and
- (b) delegates authority to the Director of Finance and Resources, in consultation with the Executive Leader, to agree final terms, if required.
- (5) Matched Funding Quarterly Report

RESOLVED that the Executive approves a matched funding award of £25,000 towards the cost of replacing Lockswood Bowling Club's outdoor artificial bowling surface.

(6) Vannes Twinning 50th Anniversary

The comments of the deputation were taken into account in considering this item (see minute 6).

The comments made in a letter from Councillor Mrs K K Trott, in her role as chairman of the Fareham Vannes Twinning Association were taken into account in considering this item.

At the invitation of the Executive Leader Councillor C J Wood and R H Price, JP addressed the Executive on this item.

During the debate, the Executive Leader proposed that the item be referred until the next meeting of the Executive, to allow more time to consider the location and design of the commemorative sculpture.

- 6 -

RESOLVED that the Executive approves:

- (a) the production and installation of a sculpture to commemorate the 50th anniversary of the twinning between Fareham and Vannes, subject to a further report to consider the location and design of the sculpture;
- (b) that an unveiling ceremony takes pace, with a contingent from Vannes attending as guests of honour;
- (c) the proposal that HMS Collingwood carry out a Freedom March as part of the event; and
- (d) a budget of £25,600 for the proposed sculpture and event.
- (7) Works to the Civic Offices

RESOLVED that the Executive:-

- (a) approves a capital budget of £266,000, to enable the works to be brought forward on the asset management plan and for the improvement works to be completed, as set out in paragraph 6 of the report, to meet the changing needs of the Council;
- (b) delegates authority to the Director of Finance and Resources in consultation with the Executive Leader for the award of the contract in order to allow the works to be progressed as soon as possible; and
- (c) delegates authority to the Director of Finance and Resources, in consultation with the Executive Leader, for the award of the contract for furniture procurement to allow the items needed to be purchased as soon as possible. The new furniture will be purchased with funds.

(The meeting started at 6.00 pm and ended at 7.55 pm).

Agenda Item 8(1)

FAREHAM BOROUGH COUNCIL

Report to the Executive for Decision 2 November 2015

Portfolio:	Public Protection
Subject:	Dog Fouling strategy and Public Space Protection Order Consultation
Report of:	Director of Operations
Strategy/Policy:	
Corporate Objective:	A Safe and Healthy Place to Live and Work

Purpose:

To address the issue of dog fouling within the Borough, which the Executive Leader raised as an issue in need of attention at the meeting of the Council in February 2015. Authorisation is sought to undertake a communications campaign to raise awareness, and for a formal consultation on the making of a Public Spaces Protection Order, in accordance with the Anti-social Behaviour, Crime and Policing Act 2014.

Executive summary:

The Executive Leader of the Council raised dog fouling within the Borough as one of a number of issues in need of attention in his presentation at the meeting of the Council in February 2015. In response it is proposed that a campaign be undertaken to raise awareness of the issue and encourage residents to report dog fouling.

Fareham Borough Council currently relies upon a byelaw to prosecute people who do not clear up after their dog has fouled. Prosecution is however intended to be "last resort" enforcement measure, is expensive and not always in the public interest. Authorised officers were previously able to issue Fixed Penalty Notices (FPNs) for this offence under the Dogs (Fouling of Land) Act 1996. The Act has now been repealed, along with the ability to introduce Dog Control Orders, which means that FPNs can no longer be issued without a Public Spaces Protection Order (PSPO) being in place. Authorisation is sought to undertake a public consultation to allow a PSPO to be put in place across the Borough.

Recommendations

That the Executive approves:

 (a) that a consultation exercise be run between 16 November 2015 and 11 January 2016 on a draft Public Spaces Protection Order, in accordance with section 72 of the Anti-Social Behaviour Crime Policing Act 2014; and

- (b) a communications campaign to raise awareness of dog fouling issues.
- (c) an increase of the Fixed Penalty Notice fine for not clearing up after a dog has fouled from £75 to £100.

Reason:

To enable a strategy to be developed to reduce the incidence of dog fouling in the Borough.

Cost of proposals:

The cost of the proposal for the awareness campaign is £2,780, which will be met from existing budgets.

Appendices:

Appendix A: Hot-spots

Appendix B: Poster by Camilla

Background papers: None

FAREHAM BOROUGH COUNCIL

Executive Briefing Paper

Date:	2 November 2015
Subject:	Dog Fouling strategy and Public Space Protection Order Consultation
Briefing by:	Director of Environmental Services
Portfolio:	Public Protection

INTRODUCTION

1. At the meeting of the Council in February 2015, the Executive Leader raised dog fouling throughout the Borough as an issue in need of attention. This report will set out how the issue of dog fouling is currently handled within the Borough and propose a number of actions aimed at helping to resolve the problem.

BACKGROUND

- 2. Fareham Borough Council introduced an Enforcement Team in 2004, to patrol the Borough in order to enforce legislation relating to a wide range of environmental issues. The Enforcement team was also given the task of helping to educate the public to try and reduce the problem of dog fouling.
- 3. There are currently two Enforcement Officers in the Enforcement Team. The Council's nine Civil Enforcement Officers (CEOs) are also empowered to issue Fixed Penalty Notices (FPNs) for littering and (prior to the power being repealed) dog fouling offences alongside their usual work of enforcing parking regulations.
- 4. The Dogs (Fouling of Land) Act 1996 made it an offence for a dog walker not to remove faeces from land to which the public have access and permitted FPNs to be issued for this offence. Until recently FPNs were issued as an on the spot fine of £75.00 if the owner did not to pick their dog's faeces. They are offered the opportunity to pay the fine instead of facing prosecution.

CURRENT SITUATION

- 5. The Dogs (Fouling of Land) Act 1996 has now been repealed and officers can only prosecute people for failing to clear up dog fouling if they witnessed it under the Council's local dog fouling byelaw. This change has reduced the ability of the Enforcement Team to take action and, since the act was repealed, FPNs can no longer be issued for people failing to pick up after their dog has fouled.
- 6. At the Council meeting held on 20 February 2015 the Executive Leader announced that there appeared to be a growing problem with dog fouling within the Borough and that a

review was needed to identify the best way of tackling this problem.

- 7. Dog fouling is a national problem and many local authorities are trying to tackle the issue using a variety of approaches. Often the approach taken by councils is designed around what suits their particular area. One neighbouring authority was identified as employing a private company to help tackle issues with dog fouling and litter.
- 8. Based upon the number of dog owners within the Borough, the current scale of the problem suggests that it is caused by a minority of dog owners. The problem with dog fouling would be much larger if the majority of dog walkers were less considerate.
- 9. There are many signs around the Borough warning members of the public of the penalties for not clearing up after their dog has fouled. As dog fouling is still an issue, signs are now placed on all new street name plates. Signs are also placed where new hot spot areas are identified.
- 10. Since December 2014 the Council has also begun displaying a new sign (Appendix B) created by young local resident, Camilla Ellwood, after being inspired to send a poster to the Mayor after experiencing issues with dog fouling within her neighbourhood.
- 11. Alongside the signage, the Enforcement Officers carry out early morning and evening patrols, where information has been received about offences occurring at these times. When the Enforcement Officers are present dog walkers tend to pick up dog faeces, which explain why no FPNs have been issued recently.
- 12. Patrols do have an effect, but the Enforcement Officers cannot be everywhere at once. The Council asks members of the public to report when dog fouling is taking place so that these areas can be targeted by patrols and allow the impact of the Enforcement Officers to be maximised.
- 13. There are currently over 600 waste bins around the Borough, which allow people to dispose of dog waste. The Council's cleansing team are also proactive in removing instances of fouling from open spaces and footpaths.
- 14. Since the Council meeting in February, employees have undertaken significant research into the problem of dog fouling. Using the Council's Ocella system, it has been possible to identify trends in the complaints about dog fouling between January 2012 and October 2015.
- 15. The data indicates that dog fouling is most often reported during the winter months. The points below discuss some of the possible reasons for this increase.
 - (a) The dark evenings mean that it is not as easy to see people and therefore people may not feel the same pressure to pick up after their animal. The darkness also means that dogs that run free may not be seen when they foul and therefore may go unnoticed by the owner.
 - (b) Grass cutting stops at this time of year and therefore the dispersal of dog fouling no longer takes place, which affects the speed of the breakdown process and makes it more noticeable to passers-by.
- 16. The data from Ocella also revealed areas of the Borough with the most commonly reported problems. The identified "hot-spots" are in Portchester East and Fareham North-West wards. The data also showed that Hill Heard is a ward that is starting to have a problem with dog fouling. Appendix A includes more details on the "hot-spots". Looking

ahead, this information extracted from Ocella, will continue to be used by employees to target local awareness campaigns, enforcement action and cleansing resources.

A WAY FORWARD

- 17. The proposed awareness campaign will aim to re-educate, inform and encourage dog owners to dispose of dog waste responsibly. The campaign will be designed to change existing habits or, in the case of new dog owners and occasional dog walkers, encourage desirable behaviour. It is for this reason a radio campaign is proposed as one of the channels of communication.
- 18. Various strands need to be addressed to ensure a comprehensive campaign:
 - (a) It is important to make members of the public aware of the significant health risks they create, particularly for children, by not picking up after their dogs.
 - (b) There are two types of bin in the Borough which can be used red bins specifically for dog waste and more recently dual purpose litter bins that can take both dog waste and general litter. Some dog owners actually bag their dog waste, but leave it lying on the ground or hang it from a tree rather than using the bins provided.
 - (c) Some dog owners use the cover of darkness to avoid picking up waste; whilst others might not see what their dogs are doing in the dark. As a result part of the campaign will focus on helping to tackle these issues.
- 19. The campaign will address all of the above scenarios using a mix of online and offline media including posters, Council Connect, the Council's website, Fareham Today, social media, press releases and public events.
- 20. In order to get people on board with the campaign, it is proposed that there will be a mix of serious and fun messages. The target audiences have been identified as dog owners and dog walkers (not necessarily owners) of all ages; along with providing general information to all Fareham residents.
- 21.It is proposed that social media campaigns, competitions and giveaways are used to encourage and engage members of the public. All Fareham residents, whether dog owners or not, will be encouraged to report hot spots where dog waste is an issue so that the Council can take action.
- 22. It is proposed to run a campaign from January to March 2016. This will allow some messages to directly target dog owners who choose to take advantage of the darkness, during these months, and not pick up their dog waste.
- 23. A budget of £2,780 is required to undertake the campaign. The following outline the items that are proposed to make up the campaign and their associated costs:
 - (a) A four week radio campaign with The Breeze, at £1,230, which includes 120 thirtysecond adverts and the cost of production. The Breeze South has strong local links with Fareham. For the past four years the Breeze has worked with Ferneham Hall and is a media partner for the annual pantomime, the main partner for the Christmas light switch-on and also a media partner for Fareham Town Centre events. Able to reach over 65,000 listeners, the Breeze predict that the campaign would reach over 112,000 people over the four-week period.
 - (b) £270 for the graphic design work, for a "let's take the oops out of poops" logo, which

will be used to support the campaign.

(c) 10,000 branded bags, for collecting dog waste, to be used for giveaways. The bags will cost £361 and a design with the phrase "let's take the oops out of poops" is currently being prepared.



- (d) A pop-up stand, at £188, which will be taken to events and meetings around the Borough. The stand will also be used to support giveaway events at Council Connect and in reception of the Civic Offices.
- (e) Branded Dickie bags, which are zipped bags that attach to belts or dog lead/harness to carry filled and empty waste bags in between bins. It is proposed that 20 be purchased at a total cost of £350 for competition giveaways.



- (f) £130 for a set of four posters for Council Connect light-boxes.
- (g) £50 to help improve the reach of up to 5 Facebook posts by using the boost facility.
- (h) £198 for two new banners that will be displayed on the Council's Refuse Collection Vehicles.

PUBLIC SPACES PROTECTION ORDER (PSPO)

- 24. A number of local byelaws currently deal with dog fouling offences. On a wider scale dog fouling offences were covered by the Dogs (Fouling of Land) Act 1996 or by Dog Control Orders introduced under the Clean Neighbourhoods & Environment Act 2005 ('CNEA').
- 25. In October 2014 the Anti-Social Behaviour Crime & Policing Act 2014 repealed the ability to adopt new Dog Control Orders under the CNEA and set a limit on all existing Orders to expire within 3 years. Fixed Penalty Notices under the 1996 Act can no longer be issued as a result of this piece of legislation. In order to control dog fouling or other anti-social activities of a similar nature, the Council can use new powers introduced in the 2014 Act to make a PSPO to replace a Dog Control Order or to replicate the type of offence that would have been covered by the Dogs (Fouling of Land) Act 1996. This means that FPNs will be able to be issued again by the Council.
- 26.A significant number of Local Authorities have begun the process of implementing PSPOs to control dog fouling in public spaces. This approach is now the established and

appropriate means to exercise some degree of control over dog fouling in the absence of a Dog Control Order or to replace one that is due to expire.

- 27.A PSPO is designed to make public spaces more welcoming. A local authority can make a PSPO if it is reasonably satisfied that two conditions are met.
 - (a) The first is that activities carried out in a public space have had a detrimental effect on the quality of life of those in the local area or that it is likely that activities will have such an effect.
 - (b) The second is that the effect or likely effect of activities is, or is likely to be, of a persistent or continuing nature.
- 28. It is proposed that a PSPO is introduced, in accordance with the Act, which will make it an offence to fail to remove dog faeces in any public space within Borough.
- 29. Before introducing a PSPO the Council is required to carry out a consultation. It is proposed that an 8-week consultation will be publicised widely through the Council's website, Council's e-panel, Twitter, Facebook, press releases to local media, emails to community groups and copies of the order in the main reception of the Civic Offices. The consultation will also ask residents to identify areas that they think are dog fouling hot spots.
- 30. In addition the Council plans to publish a notice of its intention to make a PSPO in the local free newspaper, which covers the whole Borough. This is not required by the legislation, but guidance from the Department for Environment, Food & Rural Affairs suggests that this is best practice.
- 31. Once responses to the consultation have been received and considered the order may be amended and the final proposals will be presented to the Executive for approval in 2016.
- 32. This report proposes to consult on the introduction of a PSPO to cover dog fouling. In the future Councillors may wish to consider using further PSPOs to cover other issues, such as a requirement for dogs to be kept on leads or dog exclusion zones or other positive obligations to encourage responsible dog ownership.
- 33. Whilst a PSPO is in force any existing local byelaws and Dog Control Orders will cease to have effect. A PSPO can only be in effect for a period of up to 3 years; however, that period can be extended for a further 3 years if it continues to be necessary following review during its period of operation.
- 34. Under a PSPO the offence of not clearing up after a dog has fouled can be dealt with by issuing a FPN of up to £100. The current FPN within the Borough for dog fouling and littering offences is set at £75. It is proposed that the fine for not clearing up after a dog has fouled is increased to £100 under the PSPO.

CONCLUSION

- 35. Dog fouling has been highlighted as an issue within the Borough and the Council needs to take action to counter this. It is proposed that the Council makes use of the changes in legislation to implement a PSPO to provide improved powers to the Enforcement Officers for issuing FPNs.
- 36. Analysis of complaints, made by members of the public, has allowed a number of hotspots to be identified. This information will be used to help focus enforcement patrols in

the future, to maximise the effectiveness of the Enforcement Officers' time.

- 37. Alongside enforcement action it is also proposed that an awareness campaign be undertaken, across a variety of media, to help raise awareness and inform dog owners as well as the residents of the Borough about the issues and dangers of dog fouling.
- 38. In taking a combined approach, with enforcement and an awareness campaign, it is hoped that the scale of the dog fouling problem can be reduced, across the whole Borough.

Appendix A

Reported complaints by Month and Year

The tables and graphs below provide an overview of the number of complaints the Council has received, regarding dog fouling, since 2012.

Manth	Year			Grand	
Month	2012	2013	2014	2015	Total
January	77	34	31	41	183
February	87	28	17	52	184
March	39	41	22	56	158
April	18	54	17	11	100
Мау	19	46	9	3	77
June	8	35	12	17	72
July	7	12	16	4	39
August	10	9	8	7	34
September	3	14	27	6	50
October	13	47	19		79
November	21	21	10		52
December	10	16	24		50
Grand Total	312	357	212	197	1078

The tables below provide details of the top 10 areas, by calendar year, including the year to date.

Top locations 2012	
Location (Ward then location name)	Number of complaints
Portchester East - Kenwood Road Fareham	23
Fareham North - Nicholas Crescent Fareham	14
Fareham North-West - Highlands Road Fareham	11
Fareham East - Harrison Road Fareham	9
Park Gate - Badgers Copse Park Gate	9
Warsash - Osborne Road Warsash	7
Warsash - Warsash Road Locks Heath	5
Fareham South - Alexander Grove Fareham	5
Park Gate - Bridge Road Park Gate	5
Park Gate - Beacon Way Park Gate	4
Stubbington - Spencer Court Fareham	4
Portchester East - Newtown Portchester	4
Fareham North-West - Frosthole Close Fareham	4
Fareham North - Fareham Leisure Centre Park Lane	4
Park Gate - Middle Road Park Gate	4

Note: due to a number of locations having the same number of complaints, all locations with 4 or more complaints have been included.

A total of 312 complaints were made in 2012 regarding dog fouling.

Top locations 2013	
Location (Ward then location name)	Number of complaints
Portchester East - Chalky Walk Fareham	27
Fareham North-West - Highlands Road Fareham	25
Portchester East - Fishermans Walk Portchester	20
Fareham North-West - Fareham Park Road Fareham	11
Fareham North-West - Nashe Way (Link) Footpath Fareham	7
Locks Heath - Locks Road Locks Heath	6
Fareham North-West - Hillson Drive Fareham	5
Sarisbury - Buchan Avenue Whiteley	4
Portchester East - Castle Street Portchester	4
Fareham North-West - 95 Fareham Park Road Fareham	4
Park Gate - Barnbrook Road Sarisbury Green	4
Hill Head - Cottes Way Fareham	4

Note: due to a number of locations having the same number of complaints, all locations with 4 or more complaints have been included.

A total of 357 complaints were made in 2013 regarding dog fouling.

Top locations 2014	
Location (Ward then location name)	Number of complaints
Fareham North-West - Highlands Road Fareham	9
Portchester East - Fishermans Walk Portchester	7
Hill Head - Moody Road Fareham	7
Fareham North-West - Fareham Park Road Fareham	6
Portchester East - Chalky Walk Fareham	6
Fareham South - Mill Road Fareham	6
Fareham North-West - The Glade Fareham	4
Fareham East - Serpentine Road Fareham	3
Portchester East - White Hart Lane Fareham	3
Hill Head - Beverley Road Footpaths Fareham	3
Hill Head - Salterns Road Fareham	3

Note: due to a number of locations having the same number of complaints, all locations with 3 or more complaints have been included.

A total of 212 complaints were made in 2014 regarding dog fouling.

Top locations 2015 (as at 06/10/2015)	
Location (Ward then location name)	Number of complaints
Portchester East - Chalky Walk Fareham	19
Portchester East - Fishermans Walk Portchester	16
Fareham North-West - Fareham Park Road Fareham	7
Hill Head - Moody Road Fareham	7
Locks Heath - Laurel Road Locks Heath	6
Locks Heath - Admirals Road Locks Heath	4
Warsash - Church Road Warsash	4
Portchester West - Hawkwell Footpath Fareham	3
Fareham East - West Street Fareham	3
Hill Head - Monks Hill Fareham	3
Fareham South - Alexander Grove Fareham	3
Portchester East - Wicor Recreation Ground Cranleigh Road	3
Fareham South - Beaconsfield Road Fareham	3
Hill Head - Car Park Salterns Road Fareham	3
Fareham North-West - Highlands Road Fareham	3

Note: due to a number of locations having the same number of complaints, all locations with 3 or more complaints have been included.

A total of 197 complaints had been made, in 2015, as at 6 October.



FAREHAM BOROUGH COUNCIL

Agenda Item 8(2)

FAREHAM BOROUGH COUNCIL

Report to the Executive for Decision 2 November 2015

Portfolio: Po	ublic Protection
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Subject: Review of Hackney Carriage Fares

Report of: Head of Environmental Health

Strategy/Policy:

Corporate Objective: A Safe and Healthy Place to Live and Work

Purpose:

To set the level of Hackney Carriage Tariff for licensed vehicles in the Borough.

Executive summary:

Each year the views of the taxi trade are sought in respect of whether they wish the Council to consider an increase to the taxi tariff. Following a request for an amended tariff by the Fareham Hackney Carriage Association earlier this year, a newsletter was sent to the taxi trade, which sought their view on whether they wished to have an increase to the taxi tariff and also informed of the increase proposed by the Hackney Carriage Association. Apart from the Association proposal no other comments or proposals were received. This matter was considered by the Licensing and Regulatory Affairs Committee at its meeting on 22nd September 2015, the Committee resolved to recommend the changes put forwarded by the Hackney Carriage Association to the Executive when setting the level of tariff.

Recommendation/Recommended Option:

That the Executive agrees to amend the current Hackney Carriage tariff so that:

- (a) there is a standard charge for any luggage carried outside the passenger compartment of 50p; and
- (b) the maximum charge for fouling a vehicle be increased to £70.

Reason:

The tariff was last increased in 2008 and the request from the Hackney Carriage Association on this occasion is relatively modest in that they have only requested the following two increases:-

- (a) A change to the cost of carrying luggage. Instead of 'For each article of luggage carried outside of the passenger compartment - 10p', it was proposed to change to 'A charge of 50p will be made when luggage is carried outside of the passenger compartment'. This will mean a change of 50p regardless of the amount of luggage carried; and
- (b) to change the fee for fouling a vehicle from 'A Maximum charge of £45 may be made against any person fouling the vehicle' to 'A Maximum charge of £70 may be made against any person fouling the vehicle or allowing an animal to foul the vehicle'.

Cost of proposals:

The only cost attached to this proposal is the cost of the statutory advertisement to advertise the change to the tariff and invite comment.

FAREHAM BOROUGH COUNCIL

Executive Briefing Paper

Date:	2 November 2015
Subject:	Review of Hackney Carriage Fares
Briefing by:	Head of Environmental Health
Portfolio:	Public Protection

INTRODUCTION

- 1. Each year the taxi trade is consulted in respect of the level of taxi tariff. The last time the trade indicated it wanted a tariff increase following consultation was in 2008, and the matter was considered by the Committee at that time and an increase was granted.
- 2. Last year no increase was requested; however, the issue of charges for credit card payments was raised. It was agreed at Committee on 20 January 2015 that there should be no reference to charges for paying by credit or debit card included on the tariff card at that time.
- 3. On 29 June this year an email from Paul Rogerson of the Hackney Carriage Association was received (Appendix A), with proposed changes to the tariff.
- 4. The first change proposed was a change to the cost of carrying luggage. Instead of 'For each article of luggage carried outside of the passenger compartment - 10p', it was proposed to change to 'A charge of 50p will be made when luggage is carried outside of the passenger compartment'. This will mean a change of 50p regardless of the amount of luggage carried.
- 5. The second proposal was to change the fee for fouling a vehicle from 'A Maximum charge of £45 may be made against any person fouling the vehicle' to 'A Maximum charge of £70 may be made against any person fouling the vehicle or allowing an animal to foul the vehicle'.
- 6. In July this year a newsletter was sent to the taxi trade (Appendix B) to consult upon the taxi tariff. The proposal of the Association was put forward and the Trade were asked to let us know if they agreed or disagreed or would like to propose something else. No responses were received.
- 7. There are currently 213 Hackney Carriage vehicles licensed in the Borough, 206 licensed Hackney Carriage drivers and 120 Dual Licensed Drivers.

INDICES

- 8. Since the last tariff increase in September 2008, average earnings have remained fairly static, whilst motoring and other travel costs have increased significantly. Inflation is currently -0.1% and has varied between -0.1% and 4% year on year since 2008.
- 9. There are no significant risk considerations in relation to this report.

CONCLUSION

10. That members consider the information contained in the report when making their decision in setting the level of Fareham Taxi Tariff.

Background Papers: None

Reference Papers: None

Enquiries:

For further information on this report please contact Ian Rickman (Ext 4473).

APPENDIX A – Email content from Paul Rogerson
APPENDIX B – Taxi Trade Newsletter July 2015
APPENDIX C – Fares Comparison Spread sheet and examples of Increase to tariff

Sarah,

At the last meeting of our Association on Tuesday, 9th June 15 the membership discussed and voted on whether they want a tariff increase:-

The decision was that-

- A. The meeting voted to remain on 190m for the pull off of £2.20 and to continue with 20p for each succeeding 190m.
- B. No change in the waiting time of 20p for each 60secs.
- C. No change to the Rate 2 or 3 increases nor to the times that they are implemented.
- D. No change on the Station surcharge.
- E. Proposal accepted by the meeting to change the Extra Charges that apply to 'For each article of luggage carried outside of the passenger compartment 10p' to read ' A charge of 50p will be made when luggage is carried outside of the passenger compartment'. (One piece of luggage or ten pieces of luggage would have a min/max charge of 50p).
- F. Proposal accepted by the meeting to apply to change from 'A Maximum charge of £45 may be made against any person fouling the vehicle' to 'A Maximum charge of £70 may be made against any person fouling the vehicle or allowing an animal to foul the vehicle'.

The meeting agreed that if it is more convenient, these increases be applied for at the same time as Ian and you review the Hackney Carriage Licensing Conditions. If acceptable I will formally ask for these changes when Ian and you discuss the changes to the conditions.

Many thanks,

Paul Rogerson

Vice Chairperson of the Fareham Hackney Carriage and Private Hire Association.

July 2015 Issue: 43

Taxi & Private Hire News

Tariff

It is the time of year when the Trade has to decide whether or not to request a tariff change. The Association has proposed the following:

- A. The meeting voted to remain on 190m for the pull off of £2.20 and to continue with 20p for each succeeding 190m.
- B. No change in the waiting time of 20p for each 60secs.
- C. No change to the Rate 2 or 3 increases nor to the times that they are implemented.
- D. No change on the Station surcharge.
- E. Proposal accepted by the meeting to change the Extra Charges that apply to 'For each article of luggage carried outside of the passenger compartment - 10p' to read ' A charge of 50p will be made when luggage is carried outside of the passenger compartment'. (One piece of luggage or ten pieces of luggage would have a min/max charge of 50p).
- F. Proposal accepted by the meeting to apply to change from 'A Maximum charge of £45 may be made against any person fouling the vehicle' to 'A Maximum charge of £70 may be made against any person fouling the vehicle or allowing an animal to foul the vehicle'.

If you agree with what is being proposed, or would like to propose something different, or do not want a change, please let us know either by email to <u>licensing@fareham.gov.uk</u> or by post to: Licensing Team, Fareham Borough Council, Civic Offices, Civic Way, Fareham PO16 7AZ.

Considerate Driving

We have received a complaint from someone who lives in Duncan Road. She states that the taxis who are coming from the train station are coming round a blind bend at considerable speed and nearly causing accidents. Please be considerate to other road users especially in built up areas where people may be trying to get

on/off their drives.

Dual Drivers

All dual drivers need to have an operator's licence or be working for a company that has one.

Running Engines

Please turn of engines when on the rank or waiting for a fare as much as possible.

Equality and Human Rights Commission If you feel you are being discriminated against for any reason the Equality and Human Rights Commission is there to help you. They can be contacted for advice and guidance. The number for the helpline is 0845 604 6610.

Contact Us

If you have any comments regarding this newsletter, ideas for subjects to be covered or any other issue regarding taxis, private hire or related matters please contact us by email at

regulatory@fareham.gov.uk or by phone on 01329 236100.

Further information regarding Taxi and Private Hire can be found on our website at <u>www.fareham.gov.uk</u>

Taxi & Private Hire News

July 2015 Issue 43

Abolition of the Counterpart

We can now check driving licences on-line either by you providing us with a code or coming into the Civic Offices and sitting with us whilst we do it. Please visit <u>https://www.gov.uk/view-driving-licence</u> to see how this is done.

As we will not be employing a company to check your licence we are able to pass on the £5.75 saving.

We still need you to come in 5 or more working days before your badge expires to give us time to make it.

If you have already received your renewal paperwork please cross through the DP20 line on the receipt before you pay.

Times given if you require a DBS or medical still apply.

Drop-Off Point

It has been agreed that Hackney vehicles can have a drop off point in the town centre.

This is going to be at the top of the rank which is currently marked with double yellow lines. Drivers will be able to come up the side of the rank, drop off and pull off either to go to their next job or to join the rear of the rank.

This area is double yellow lined at the moment to allow space for Wilkinsons lorries to manoeuvre. As this will be a drop off point only (and parking or picking up will not be allowed in any circumstances) it should not cause any inconvenience.

This new drop off point will be available in the Autumn. Please do not drop off here until road markings have been completed.



True Vision launches free Hate Crime App for smartphones

The free downloadable app works alongside the full web facility at <u>www.report-it.org.uk</u>.

The App can give basic information about what a hate crime is and can link directly to an online facility to report hate crime and incidents directly to the police force where the crime took place.

Users can also share the app with friends by email and sms

APPENDIX C

Taxi Tariff Comparison

DISTRICT	NUMBER OF MILES	6
SOUTHAMPTON	Pull off £2.80 for first 110 metres 20p each 110 metres thereafter until distance travelled of 330 metres 20p each 195 thereafter	£ 12.76
PORTSMOUTH	Pull off £2.20 for the first 274 metres (or 51.43 seconds) 20p each 182.88 metres until fare reaches £12.60 20p each 141.73 metres thereafter	12.46
GOSPORT	Pull off £2.20 for first 199 metres 20p each 178 metres thereafter	12.80
FAREHAM (EXISTING)	Pull off £2.20 for first 190 metres 20p each 190 metres thereafter	12.20

Examples of effect of different increases to tariff

	NUMBER OF MILES	6 £
FAREHAM EXISTING	Pull off £2.20 for first 190 metres 20p each 190 metres thereafter	12.20
FAREHAM (reduced distance1)	Pull off £2.20 for the first 190 metres 20p each 185 metres thereafter	12.44 +1.7%
FAREHAM (reduced distance2)	Pull off £2.20 for first 190 metres 20p each 180 metres thereafter	12.72 +4.3%

NB The percentage increase in fare decreases as the journey length increases.

Agenda Item 9(1)

FAREHAM BOROUGH COUNCIL

Report to the Executive for Decision 2 November 2015

Portfolio:	Policy and Resources
Subject:	Fareham/Vannes Twinning - Anniversary Sculpture
Report of:	Director of Finance and Resources
Strategy/Policy:	N/A
Corporate Objective:	Strong and inclusive communities

Purpose:

To propose an alternative location and design for the sculpture and explanatory plaque being commissioned to mark the 50th anniversary of the twinning between Fareham and Vannes.

Executive summary:

On 12th October 2015, the Executive considered a report outlining proposals for how the Borough Council might wish to commemorate the 50th anniversary of the twinning between Fareham and Vannes. As a result of the discussion, members requested that officers review the location of the commemorative sculpture and consider possible changes to the design.

As a result of the review it is proposed that the commemorative sculpture be located in Westbury Manor Gardens and that the explanatory plaque, an integral part of the sculpture, is redesigned to include both town crests and images of sailing to reflect the original links between the two areas that resulted in the twinning arrangement.

Recommendations:

That the Executive approves:

- (a) that the 50th anniversary sculpture is installed in Westbury Manor Gardens, with the Civic Gardens being held as a 'reserve' site; and
- (b) that the design of the explanatory plaque is changed to include both town crests and sailing images.

Reason:

To locate the sculpture in a more central position within Fareham Town Centre, and to take account of some of the historical background to the twinning arrangement.

Cost of proposals: Costs were previously reported to the Executive on 12th October 2015.

Appendices:A: Design of Explanatory Plaque - to be tabled
B: Proposed Locations

Background papers: None

FAREHAM BOROUGH COUNCIL

Executive Briefing Paper

Date:	2 November 2015
Subject:	Fareham/Vannes Twinning - Anniversary Sculpture
Briefing by:	Director of Finance and Resources
Portfolio:	Policy and Resources

INTRODUCTION

1. The purpose of this report is to propose an alternative location and design for the sculpture and explanatory plaque being commissioned to mark the 50th anniversary of the twinning between Fareham and Vannes.

BACKGROUND

- 2. At the last meeting of the Executive, members considered a report outlining proposals for how the Borough Council might wish to commemorate the 50th anniversary. The report proposed an event in September 2016, whereby guests would be invited from Vannes Council to watch a Freedom March by HMS Collingwood followed by the unveiling of a commemorative sculpture in the Sensory Garden of Reflection to mark the occasion.
- 3. During the debate, some reservations were expressed regarding the proposed location and design of the sculpture. Members felt that the Sensory Garden of Reflection, whilst an attractive and tranquil setting, was too far away from the main footfall within the Town Centre. It was also suggested that the design of the sculpture might be amended to reflect the maritime links between the twin towns, including the display of both town crests.
- 4. The Executive approved:-
 - (a) the production and installation of a sculpture to commemorate the 50th anniversary of the twinning between Fareham and Vannes, subject to a further report to consider the location and design of the sculpture;
 - (b) that an unveiling ceremony takes place, with a contingent from Vannes attending as guests of honour;
 - (c) the proposal that HMS Collingwood carry out a Freedom March as part of the event; and
 - (d) a budget of £25,600 for the proposed sculpture and event.

5. This report seeks to address the issues detailed in 4(a) above.

LOCATION

- 6. Having reviewed possible alternative locations for the commemorative sculpture and explanatory plaque in Fareham Town Centre, there appear to be three options for consideration:-
 - Westbury Manor Gardens
 - Civic Gardens
 - West Street Pedestrian Area
- 7. A number of sculptures are already located within West Street Pedestrian Area. These include the Henry Cort Exhibition and the World War 1 Commemoration. Whilst it would be possible to add a further sculpture within this area, there are potential implications for the layout of the market stalls and the impact on shop fronts. Given the significant number of sculptures already located in West Street, it is suggested that it might be better to install the 50th anniversary sculpture in an alternative place, to help spread public art over a wider area of the Town Centre.
- 8. The Civic Gardens have a high footfall given the close proximity to Fareham Shopping Centre. As the sculpture is being commissioned to reflect the civic links between the twin towns, the location is appropriate as it would be adjacent to the Borough Council's offices. Space, however, is limited and it is important to recognise that the shape of the Civic Gardens might be affected by forthcoming proposals for the regeneration of the Town Centre. The Civic Gardens remain a feasible "reserve" option.
- 9. The preferred location would be Westbury Manor Gardens. The footfall is reasonably high, as it sits adjacent to the main Bus Station, and the location is central. Members will be aware that plans are being developed, in partnership with the Hampshire Cultural Trust, to redesign Westbury Manor Museum. There is a possibility that the Gardens might need to be redesigned as part of these plans but it is felt that the proposed location of the sculpture is a suitable distance from the Westbury Manor building to remain unaffected by any changes.
- 10. It is therefore proposed that the 50th anniversary sculpture is installed in Westbury Manor Gardens, with the Civic Gardens being held as a 'reserve' site should the Museum Gardens need a major redesign. Appendix B includes images of the proposed locations for the sculpture at both sites.

DESIGN

- 11. Public Art will, by its very nature, have different meanings to different people. Some people prefer a more traditional approach whilst others prefer a modern style which is more open to interpretation. There is no right or wrong answer.
- 12. When commissioning public art it is important to allow the artist some "creative licence", resulting in a unique and meaningful piece of artwork. In this case the artist, who also created the Golden Jubilee Gates in Market Quay, and the World War 1 Commemoration in West Street, has explained the rationale for his design as follows:-

"The trunk is in two intertwining halves, representing the two towns and both the bond and the friendship that has developed over 50 years. The two trunks narrow and divide into five branches on each, representing each decade of the twinning and have gilded spheres at the ends. The sculpture sits firmly on its solid stone base, symbolising that the twinning of the two towns will last well into the future".

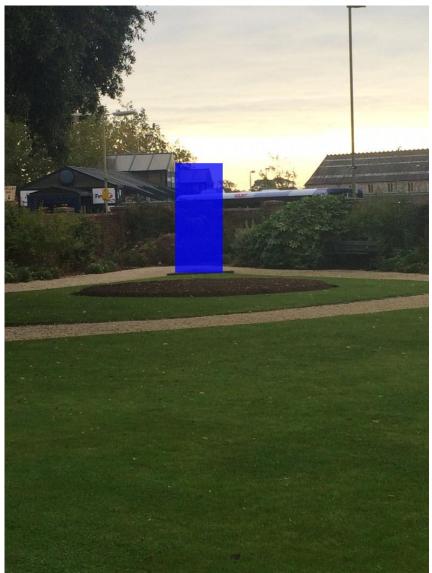
- 13. It was suggested at the Executive meeting on 12th October that the design might be amended to include the crests of the twin towns as well as some reference to the sailing links which sat at the heart of the original twinning decision. Given the rationale set out above, it would be difficult to amend the design of the sculpture without starting with a completely clean sheet. Such an exercise would have a cost and, as is the case with the current design, there is no guarantee that the final design would be acceptable to everyone.
- 14. As an alternative approach, it is therefore suggested that the design of the explanatory plaque is changed to include both crests and sailing images. An example of the proposed design is included in Appendix A. The plaque will form an integral part of the sculpture by being included within its base. It is felt that such an approach could combine both the traditional and modern outlook to public art whilst not interfering with the unique design that the artist has presented.
- 15. Due to the change of location the height of the sculpture will be adjusted to ensure that it is consistent with its surroundings.

RISK ASSESSMENT

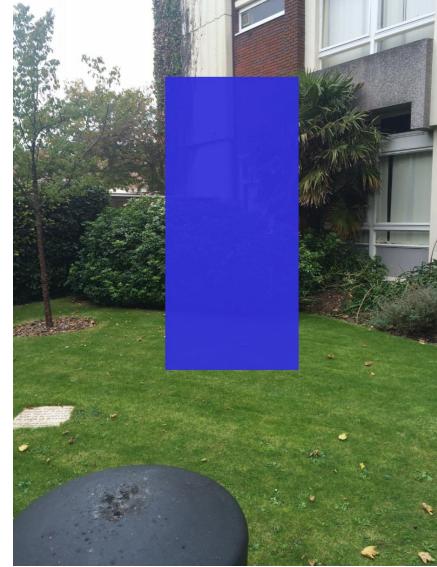
- 16. At the previous meeting of the Executive, a deputee raised concerns about the safety of the sculpture as well as the potential for vandalism.
- 17. The Council is responsible for a significant number of sculptures, street furniture and play equipment across the Borough and takes its health and safety responsibilities very seriously. The sculpture could not be installed without meeting stringent safety checks and would be inspected on a regular basis to ensure that it remained safe.
- 18. With regard to potential vandalism, the Council has not experienced any significant levels of vandalism with any pieces of public art in the Borough and there is no reason to believe that the new sculpture is any more susceptible than the rest. There is a danger of developing a very bland streetscape, and an unattractive borough, if the fear (rather than the reality) of vandalism is central to the decision making process.

CONCLUSION

- 19. On 12th October 2015, the Executive considered a report outlining proposals for how the Borough Council might wish to commemorate the 50th anniversary of the twinning between Fareham and Vannes. As a result of the discussion, members requested that officers review the location of the commemorative sculpture and consider possible changes to the design to include the two town crests and images of sailing.
- 20. As a result of the review it is proposed that the commemorative sculpture be located in Westbury Manor Gardens and that the explanatory plaque, an integral part of the sculpture, is redesigned to include both town crests and images of sailing to reflect the original links between the two areas that resulted in the twinning arrangement.







Civic Gardens

Images are indicative of the proposed location and do not represent the scale of the final sculpture.

Appendix B – Proposed Sculpture Locations